## AMERICAN CONSTITUTIONALISM VOLUME II: RIGHTS AND LIBERTIES Howard Gillman • Mark A. Graber • Keith E. Whittington

# Supplementary Material

Chapter 8: The New Deal/Great Society Era—Equality/Race/Implementing Brown

#### Cooper v. Aaron, 358 U.S. 1 (1958)

John Aaron was one of many African-American children in Little Rock, Arkansas who wished to attend a desegregated public school. The local school board initially moved promptly after Brown v. Board of Education (1954) to adopt a desegregation plan, but a state constitutional amendment was subsequently adopted instructing state officials to use all legal means to oppose the Supreme Court's "unconstitutional" decision. When federal courts insisted on desegregation, Governor Orval Faubus called out the National Guard to prevent children of color from attending formerly all-white public schools. President Eisenhower eventually ordered federal troops to protect the few African-American students who had the courage to brave mobs and attend Central High School in Little Rock. On February 20, 1858 William Cooper and other members of the local school board asked the local federal district court to suspend the desegregation plan in light of public hostility to racial mixing in the public schools. Fearing more violence and chaos, the district court judge ordered that the local desegregation plan be suspended for two and a half years. That order was reversed by the Court of Appeals for the Eighth Circuit. Cooper and other school officials appealed to the Supreme Court. As the case was pending before the justices, President Eisenhower announced that the Court had the responsibility to say what the Constitution means and that he was prepared to send troops back to Little Rock to support the courts if needed.

A unanimous Supreme Court agreed that the desegregation plan had to be reinstated immediately. In an unprecedented opinion, signed individually by every member of the bench, the justices declared that Brown v. Board of Education was the law of the land and that all elected officials were obligated to obey the Constitution as interpreted by the Supreme Court. Cooper is the first case that clearly cites Marbury v. Madison (1803) as establishing judicial supremacy as well as judicial review. Judicial decisions, the justices explicitly declared, bind all elected officials, even those who were not parties to the case before the Court, because the Supreme Court is specially authorized to determine what the Constitution means. Is judicial supremacy entailed by Marbury? If not, did Chief Justice Warren simply describe how constitutional authority had been exercised throughout American history? Would the justices have made the same claim if Cooper concerned the dormant commerce clause or excessive bail clause of the Eighth Amendment?

## CHIEF JUSTICE WARREN delivered the opinion of the Court.

As this case reaches us it raises questions of the highest importance to the maintenance of our federal system of government. It necessarily involves a claim by the Governor and Legislature of a State that there is no duty on state officials to obey federal court orders resting on this Court's considered interpretation of the United States Constitution. Specifically it involves actions by the Governor and Legislature of Arkansas upon the premise that they are not bound by our holding in *Brown* v. *Board of Education*. . . .

. . .

The constitutional rights of respondents are not to be sacrificed or yielded to the violence and disorder which have followed upon the actions of the Governor and Legislature. . . . The record before us clearly establishes that the growth of the Board's difficulties to a magnitude beyond its unaided power to control is the product of state action. Those difficulties, as counsel for the Board forthrightly conceded on the oral argument in this Court, can also be brought under control by state action.

The controlling legal principles are plain. The command of the Fourteenth Amendment is that no "State" shall deny to any person within its jurisdiction the equal protection of the laws. "A State acts by its legislative, its executive, or its judicial authorities. It can act in no other way. The constitutional provision, therefore, must mean that no agency of the State, or of the officers or agents by whom its powers are exerted, shall deny to any person within its jurisdiction the equal protection of the laws. Whoever, by virtue of public position under a State government, . . . denies or takes away the equal protection of the laws, violates the constitutional inhibition; and as he acts in the name and for the State, and is clothed with the State's power, his act is that of the State. This must be so, or the constitutional prohibition has no meaning." . . .

What has been said, in the light of the facts developed, is enough to dispose of the case. However, we should answer the premise of the actions of the Governor and Legislature that they are not bound by our holding in the *Brown* case. It is necessary only to recall some basic constitutional propositions which are settled doctrine.

Article VI of the Constitution makes the Constitution the "supreme Law of the Land." In 1803, Chief Justice Marshall, speaking for a unanimous Court, referring to the Constitution as "the fundamental and paramount law of the nation," declared in the notable case of *Marbury* v. *Madison*, . . . that "It is emphatically the province and duty of the judicial department to say what the law is." This decision declared the basic principle that the federal judiciary is supreme in the exposition of the law of the Constitution, and that principle has ever since been respected by this Court and the Country as a permanent and indispensable feature of our constitutional system. It follows that the interpretation of the Fourteenth Amendment enunciated by this Court in the *Brown* (1954) case is the supreme law of the land, and Art. VI of the Constitution makes it of binding effect on the States "any Thing in the Constitution or Laws of any State to the Contrary notwithstanding." Every state legislator and executive and judicial officer is solemnly committed by oath taken pursuant to Art. VI, cl. 3, "to support this Constitution." Chief Justice Taney, speaking for a unanimous Court in 1859, said that this requirement reflected the framers' "anxiety to preserve it [the Constitution] in full force, in all its powers, and to guard against resistance to or evasion of its authority, on the part of a State...."

No state legislator or executive or judicial officer can war against the Constitution without violating his undertaking to support it. Chief Justice Marshall spoke for a unanimous Court in saying that: "If the legislatures of the several states may, at will, annul the judgments of the courts of the United States, and destroy the rights acquired under those judgments, the constitution itself becomes a solemn mockery. . . ." A Governor who asserts a power to nullify a federal court order is similarly restrained. If he had such power, said Chief Justice Hughes, in 1932, also for a unanimous Court, "it is manifest that the fiat of a state Governor, and not the Constitution of the United States, would be the supreme law of the land; that the restrictions of the Federal Constitution upon the exercise of state power would be but impotent phrases . . . ."

. . . The basic decision in *Brown* was unanimously reached by this Court only after the case had been briefed and twice argued and the issues had been given the most serious consideration. Since the first *Brown* opinion three new Justices have come to the Court. They are at one with the Justices still on the Court who participated in that basic decision as to its correctness, and that decision is now unanimously reaffirmed. The principles announced in that decision and the obedience of the States to them, according to the command of the Constitution, are indispensable for the protection of the freedoms guaranteed by our fundamental charter for all of us. Our constitutional ideal of equal justice under law is thus made a living truth.

## JUSTICE FRANKFURTER, concurring.

While unreservedly participating with my brethren in our joint opinion, I deem it appropriate also to deal individually with the great issue here at stake.

. . . Every act of government may be challenged by an appeal to law, as finally pronounced by this Court. Even this Court has the last say only for a time. Being composed of fallible men, it may err.

But revision of its errors must be by orderly process of law. The Court may be asked to reconsider its decisions, and this has been done successfully again and again throughout our history. Or, what this Court has deemed its duty to decide may be changed by legislation, as it often has been, and, on occasion, by constitutional amendment.

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The duty to abstain from resistance to "the supreme Law of the Land," U.S. Const., Art. VI 2, as declared by the organ of our Government for ascertaining it, does not require immediate approval of it nor does it deny the right of dissent. Criticism need not be stilled. Active obstruction or defiance is barred. Our kind of society cannot endure if the controlling authority of the Law as derived from the Constitution is not to be the tribunal specially charged with the duty of ascertaining and declaring what is "the supreme Law of the Land." . . . Particularly is this so where the declaration of what "the supreme Law" commands on an underlying moral issue is not the dubious pronouncement of a gravely divided Court but is the unanimous conclusion of a long-matured deliberative process. The Constitution is not the formulation of the merely personal views of the members of this Court, nor can its authority be reduced to the claim that state officials are its controlling interpreters. Local customs, however hardened by time, are not decreed in heaven. . . .

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. . . Compliance with decisions of this Court, as the constitutional organ of the supreme Law of the Land, has often, throughout our history, depended on active support by state and local authorities. It presupposes such support. To withhold it, and indeed to use political power to try to paralyze the supreme Law, precludes the maintenance of our federal system as we have known and cherished it for

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one hundred and seventy years.

